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TO AMCONSUL HAMBURG IMMEDIATE

S E C R E T STATE 065415

FOR SONNENFELDT

FOLLOWING SENT LONDON, INFO GENEVA, IAEA VIENNA, MOSCOW,
USUN, MARCH 22, FROM SECSTATE RPTD TO YOU:

QUOTE S E C R E T STATE 065415

E.O. 11652: XGDS(1)

TAGS: PARM, UK

SUBJECT: NPT CONSULTATIONS WITH UK

REF: LONDON 04427

1. FOLLOWING REPORT ON BILATERAL US-UK DISCUSSION IN
LONDON OF NPT ART. V SUPPLEMENTS REFTEL.

2. THOMSON REMAINED PREOCCUPIED WITH IDEA OF HAVING
SPECIAL MEETING OF IAEA BG IN THIRD WEEK OF APRIL TO
RECONSIDER UK PROPOSAL FOR PNE COMMITTEE. HE THOUGHT
THIS WOULD BE LAST CHANCE TO CREATE SUCH COMMITTEE,
WHICH COULD HEAD OFF WORSE SUGGESTIONS AT REVIEW CONFERENCE
AND CAUSE PARTICIPATION OF THE NON-NPT PARTIES, WHOSE
INDIGENOUS PNE DEVELOPMENT WE NEEDED TO DISCOURAGE. WHEN
VAN DOREN EXPRESSED SERIOUS DOUBTS THAT SOVIETS WOULD
CHANGE THEIR POSITION ON THIS SUBJECT BEFORE REVCON,

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THOMSON OBSERVED THAT, WHILE MOROKHOV AND SOVIET PNE

PROPOSANTS WERE CLEARLY HOSTILE TO IDEA, OTHER SOVIETS (INCLUDING GROMYKO IN CONVERSATIONS WITH CALLAHAN, AND ISRAELYAN AND TIMERBAEV) HAD INDICATED SYMPATHY WITH THE IDEA. THUS HE PLANNED TO SOUND OUT SOVIETS ONCE MORE TO SEE IF THEY WOULD AGREE NOT TO OBSTRUCT PROPOSAL IF RAISED AT AN APRIL BG MEETING AND, IF SO, COULD PROCEED TO ASK FOR SUCH A MEETING.

3. SECOND CONCERN OF THOMSON WAS FEAR THAT REVCON WOULD INSIST THAT PNE SERVICES BE MADE AVAILABLE ONLY TO NPT PARTIES. HE FEARED THIS MIGHT BE SOVIET POSITION, AND THAT MOST PARTIES (EXCEPT AUSTRALIANS, CANADIANS, SWEDES AND US) WOULD SUPPORT IT, THUS GIVING KEY NON-PARTIES AN EXCUSE FOR PURSUING INDIGENOUS PNE DEVELOPMENTS, SINCE THEY WOULD NOT HAVE AN ALTERNATIVE WAY OF GETTING PNE PROJECTS DONE. VAN DOREN POINTED OUT THAT ART. V DID NOT PRECLUDE MAKING SERVICES AVAILABLE TO NON-PARTIES, AND THAT HE THOUGHT US SHARED THOMSON'S VIEW ON THIS QUESTION.

4. VAN DOREN THEN IDENTIFIED THE FOLLOWING ADDITIONAL ISSUES THAT HE THOUGHT WE WOULD BE FACED WITH AT THE REVCON:

(A) DOES US PLAN TO MAKE NUCLEAR EXPLOSION SERVICES AVAILABLE AS CONTEMPLATED IN ART. V?--TO WHICH WE WOULD PROBABLY REPLY THAT THE TECHNOLOGY HAD NOT YET REACHED STAGE OF COMMERCIAL APPLICATION; (HERE HE NOTED POSSIBLE IMPACT OF ERICSSON PAPER ON SOVIET ABILITY TO MAKE SIMILAR STAND; WHITE THEN NOTED THAT SOVIETS AT GENEVA HAD RECENTLY MOVED AWAY FROM THE POSITION TAKEN BY ROSHCIN LAST SUMMER THAT PNE TECHNOLOGY NOT YET READY).

(B) WHEN DO WE PLAN TO NEGOTIATE THE AGREEMENT OR AGREEMENTS AND WORK OUT THE INTERNATIONAL ARRANGEMENTS CONTEMPLATED IN ART. V, TO WHICH WE WOULD PROBABLY RESPOND WITH REFERENCES TO THE STEPS WE HAVE TAKEN IN THAT DIRECTION AND THE LACK OF ANY PRACTICAL NEED FOR SUCH AGREEMENTS OR ARRANGEMENTS TO DATE. (VAN DOREN THEN CITED 1968 MEXICAN DRAFT AGREEMENT AS TYPE OF
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EXTREME PROPOSALS WE WOULD HAVE TO EXPECT.)

(C) SHOULDN'T SUCH AN AGREEMENT OR AGREEMENTS ESTABLISH A PNE REGIME UNDER WHICH THE DOMESTIC EXPLOSIONS OF THE NWS ARE SUBJECT TO THE SAME RESTRICTIONS AS THE EXPLOSIONS THEY CARRY OUT UNDER ART. V? ON THIS VAN DOREN POINTED OUT THE PARTICULAR DIFFICULTIES IT WOULD CAUSE THE SOVIETS; THOMPSON (ERDA) NOTED OUR PREVIOUS EXPRESSIONS

OF WILLINGNESS TO PERMIT INTERNATIONAL OBSERVATION OF DOMESTIC PNE'S, BUT VAN DOREN SAID INTERNATIONAL VETO POWER OVER US PNE'S WOULD ALMOST CERTAINLY BE DIFFICULT FOR US TO ACCEPT.

(D) IN VIEW OF US STATEMENTS TO THE EFFECT THAT IT MAY BE POSSIBLE TO DISTINGUISH PNE'S FROM NUCLEAR WEAPON TESTS, SHOULDN'T THE NPT BE MODIFIED TO PERMIT NNWS TO CARRY OUT ANY PNE'S THAT CAN BE SO DISTINGUISHED, TO

WHICH VAN DOREN INDICATED WE WOULD SAY NO.

(E) WILL THE TTB/PNE AGREEMENT RESTRICT THE ABILITY OF THE US AND THE USSR TO CARRY OUT EXPLOSION SERVICES UNDER ART. V?-- TO WHICH VAN DOREN SAID HE THOUGHT WE WOULD PROBABLY SAY THAT SINCE THE AGREEMENT IS STILL UNDER NEGOTIATION, WE WERE NOT IN A POSITION TO COMMENT ON ITS POSSIBLE EFFECTS.

(F) SHOULDN'T THE NNWS HAVE THE RIGHT TO CONDUCT THE MINI-PNE'S INVOLVED IN LASER FUSION? (DISCUSSION OF THIS QUESTION WAS COVERED BY REFTEL.)

(G) IS IT CLEAR THAT THE NNWS WILL GET A FAIR CHANCE TO COMPETE FOR THE ENGINEERING SERVICES IN CONNECTION WITH PNE PROJECTS CARRIED OUT UNDER ART. V, BEARING IN MIND THAT SUCH ENGINEERING SERVICES WILL REPRESENT A MAJOR PORTION OF THE COST OF PNE PROJECTS? -- TO WHICH VAN DOREN SAID HE THOUGHT WE WOULD SAY YES, SINCE THE TREATY IN NO WAY PREVENTS THIS. INGERSOLL UNQUOTE. KISSINGER

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